



State of Wisconsin
Department of Commerce
(DUNS No. 80-903-6098)

Community Development Block Grant Recovery (CDBG-R) Program Substantial Amendment To 2008 Annual Action Plan

**For the State's Housing, Community
and Economic Development Needs**

June 2009

State of Wisconsin ■ Jim Doyle, Governor
Department of Commerce ■ Richard Leinenkugel, Secretary

INTRODUCTION

The Community Development Block Grant Recovery (CDBG-R) funds are authorized under Title XII of Division A of the American Recovery and Reinvestment Act (ARRA), 2009 (Public Law 111-005, approved February 17th, 2009) to enable local governments to undertake a wide range of activities intended to create suitable living environments, provide decent affordable housing, and create economic opportunities, primarily for persons of low and moderate income. CDBG-R funds in the amount of \$7,533,775 are available to the Wisconsin State Program through the U.S. Department of Housing and Urban Development (HUD).

This Substantial Amendment to Wisconsin's 2008 Annual Action Plan represents a diligent effort by the State to secure these CDBG-R federal funds to address critical community needs of the State's citizens.

The Department of Commerce is the lead agency for CDBG-R. The Commerce web address where CDBG-R Substantial Amendment materials are posted is <http://commerce.wi.gov/CD/>. The CDBG-R contact is:

Amy Young Cumblad
Division of Business Development
201 W. Washington Ave., 5th Floor
P.O. Box 7970
Madison, WI 53707-7970
Telephone: (608) 2662688
FAX: (608) 266-5381
Email: amy.cumblad@wi.gov

THE CDBG-R SUBSTANTIAL AMENDMENT

Jurisdiction(s): <u>State of Wisconsin</u> Jurisdiction Web Address: <ul style="list-style-type: none"> • http://commerce.wi.gov/CD/ 	CDBG-R Contact Person: Amy Young Cumblad Address: 201 W. Washington Ave, 5 th Fl P.O. Box 7970 Madison, WI 53707-7970 Telephone: (608) 2662688 Fax: (608) 266-5381 Email: amy.cumblad@wi.gov

ENSURING RESPONSIBLE SPENDING OF RECOVERY ACT FUNDS

Funding available under the Recovery Act has clear purposes – to stimulate the economy through measures that modernize the Nation’s infrastructure, improve energy efficiency, and expand educational opportunities and access to health care. In its decision on projects to fund, the Department has diligently followed HUD’s strong recommendations to use CDBG-R funds for hard development costs associated with infrastructure activities that provide basic services to residents or activities that promote energy efficiency and conservation through rehabilitation or retrofitting of existing buildings.

A. SPREADSHEET FOR REPORTING PROPOSED CDBG-R ACTIVITIES

Attachment A, the CDBG-R Activities Spreadsheet, lists the activities the Department proposes to assist with CDBG-R funds. The Spreadsheet includes activity name, activity description, CDBG-R dollar amount budgeted, eligibility category, national objective citation, additional Recovery Act funds for the activity received from other programs, and total activity budget. The HUD template and format was used for this spreadsheet.

B. CDBG-R INFORMATION BY ACTIVITY (COMPLETE FOR EACH ACTIVITY)

The activity summaries below follow the same order in the CDBG-R Activities Spreadsheet (see Attachment A)

Activity Name: **Dental Clinic and Free Clinic – City of Dodgeville**

Narrative: This project meets the requirements of Title X11 of Division A and Section 1602 of ARRA and maximize job creation and economic benefit by

- Creating jobs and promoting economic recovery through construction of a new dental and healthcare facility.
- Assisting those most impacted by the recession by expanding dental and healthcare in an area with unemployment higher than the state average and median household incomes lower than the state average.
- Providing investment needed to increase long-term economic benefits by providing improved health and dental care which will help residents gain employment when the economic recovers.
- Minimizing or avoiding reductions in essential services by providing needed services to those who cannot afford or may have lost coverage as a result of unemployment.

- Fostering energy independence through the incorporation of energy-saving insulation, windows and mechanicals in the construction of the facility.

Jobs Created:

- Construction jobs: 12
- New Jobs Created by facility: 12

Additional Information: This project will promote

- energy conservation through the use of energy conserving materials in the construction of the facility.
- smart growth through its location on vacant space in the downtown area.
- green building technologies through the design of the facility.
- reduced pollution emissions by being within walking distance for many users.

Responsible Organization: City of Dodgeville. Contact information:

Wally Orchowski
149 North Iowa Street
Dodgeville, WI 53533
Phone: 608/930-2329

Activity Name: **Library - Necedah**

Narrative: This project meets the requirements of Title X11 of Division A and Section 1602 of ARRA and maximize job creation and economic benefit by

- Preserving and creating jobs and promoting economic recovery through the construction of a new facility.
- Assisting those most impacted by the recession by providing a community facility that will provide resources for those seeking employment or expanding their knowledge and skills.
- Investing in transportation, environmental protection, or other infrastructure that will provide long-term economic benefits by providing an amenity that adds to the vitality of the community and makes it an attractive place to live and do business.
- Minimizing or avoiding reductions in essential services by providing an expanded facility that meets an increasing amount of usage.

Jobs Created:

- Construction jobs: 24
- New Jobs Created by facility: 1

Additional Information: This project will promote

- energy conservation through the use of energy conserving materials in the construction of the facility.
- smart growth by building in a central location in the community.
- green building technologies incorporated in the design of the facility.
- reduced pollution emissions by being centrally located.

Responsible Organization: The Village of Necedah. Contact information:

James Rattunde, Village President
Village of Necedah
101 Center Street
Necedah, WI 54646
608/565-2261

Activity Name: Senior Citizen/Community Center - Village of Nekoosa

Narrative: This project meets the requirements of Title X11 of Division A and Section 1602 of ARRA and maximize job creation and economic benefit by

- Preserving and creating jobs and promoting economic recovery through the construction of the facility.
- Assisting those most impacted by the recession by providing services for seniors on limited incomes and a centrally located place for gatherings.
- Investing in transportation, environmental protection, or other infrastructure that will provide long-term economic benefits by providing an amenity for the community that preserves the vitality of an area hard hit by layoffs in the paper industry.
- Minimizing or avoiding reductions in essential services by centralizing services for seniors that allows for more efficient outreach by social service entities.

Jobs Created:

- Construction jobs: 25
- New Jobs Created by facility: 2

Additional Information: This project will promote

- energy conservation through the use of energy conserving construction materials.
- smart growth by building on a site already served by utilities
- green building technologies through design
- reduced pollution emissions by centralizing services for seniors thereby minimizing travel.

Responsible Organization: The City of Nekoosa. Contact information:

Mayor Gordon Freeman
Village of Nekoosa
951 Market Street
Nekoosa, WI 54457
Phone: 715/886-7878

Activity Name: Milltown Adult Development Center - Polk County

Narrative: This project meets the requirements of Title X11 of Division A and Section 1602 of ARRA and maximizes job creation and economic benefit by:

- Promoting and creating jobs and promoting economic recovery by providing employment opportunities for disabled persons.
- Assisting those most impacted by the recession by providing employment opportunities to further develop work skills.
- Providing investment needed to increase economic efficiency allowing for greater independent living of developmentally disabled persons
- Investing in transportation, environmental protection, or other infrastructure that will provide long-term economic benefits by providing a local workforce for processing production orders.
- Minimizing or avoiding reductions in essential services providing opportunities for handicapped individuals to be less reliant on support services thereby freeing up resources for those in greater need.
- Fostering energy independence through the construction of an energy efficient facility.

Jobs Created:

- Construction jobs: 10
- New Jobs created by facility: 30

Additional Information: This project will promote:

- Energy conservation through the use of energy conserving construction materials.
- Green building technologies being incorporated into the design of the facility.
- Reduced pollution emissions by centralizing a program for adult development.

Responsible Organization: The Village of Milltown. Contact information:

Diana Manning, MSW
Polk County Adult Development Center
101 150th Street
Balsam Lake, WI 54810
Phone: 715/485-8773

Activity Name: **Intergenerational Center - City of Plymouth**

Narrative: This project meets the requirements of Title X11 of Division A and Section 1602 of ARRA and maximize job creation and economic benefit by

- Preserving and creating jobs and promoting economic recovery through the construction of the facility.
- Assisting those most impacted by the recession, particularly seniors and low and moderate income households that are unemployed or need affordable childcare.
- Investing in transportation, environmental protection, or other infrastructure that will provide long-term economic benefits by providing a facility that offers daycare and Head Start services.
- Minimizing or avoiding reductions in essential services by putting under one roof a wide range of services for low and moderate income persons and limited clientele.

Jobs Created:

- Construction jobs: 76
- New Jobs Created by facility: 33

Additional Information: This project will promote

- energy conservation through the use of energy conserving materials in construction.
- smart growth following a CDBG assisted plan that identifies community needs as well as the best location for the facility.
- green building technologies incorporated into the design of the facility.
- reduced pollution emissions by centralizing services and minimizing trips.

Responsible Organization: The City of Plymouth. Contact information:

Marsha Vollbrecht, President
Plymouth Intergenerational Coalition, Ltd
PO Box 58
Plymouth, WI 53073
Phone: 920/ 453-3906

Activity Name: Fire Station Addition - City of Rhinelander

Narrative: This project meets the requirements of Title X11 of Division A and Section 1602 of ARRA and maximize job creation and economic benefit by

- Preserving and creating jobs and promoting economic recovery through the construction of the facility.
- Investing in transportation, environmental protection, or other infrastructure that will provide long-term economic benefits through the provision of responsive emergency services that will protect the lives and property of residences and businesses.
- Minimizing or avoiding reductions in essential services by providing a facility that can more efficiently accommodate existing services as well as enable expanded services and provide a building that can accommodate newer equipment which is much bigger than that built 25 years ago.

Jobs Created:

- Construction jobs: 16
- New Jobs Created by project: 11

Additional Information: This project will promote

- energy conservation through the construction of an energy efficient building.
- smart growth by adding on to an existing facility already served by municipal infrastructure.
- green building technologies incorporated into the design of the facility.
- reduced pollution emissions by expanding an existing facility and keeping it centrally located.

Responsible Organization: The City of Rhinelander. Contact information:

Mayor Richard Johns
City of Rhinelander
135 South Stevens Street
Rhinelander, WI 54501
Phone: 715/365-8607

Activity Name: Library/Storm Shelter - Village of Turtle Lake

Narrative: This project meets the requirements of Title X11 of Division A and Section 1602 of ARRA and maximize job creation and economic benefit by

- Preserving and creating jobs and promoting economic recovery through the construction of the facility.
- Investing in transportation, environmental protection, or other infrastructure that will provide long-term economic benefits through the provision of a resource center.
- Minimizing or avoiding reductions in essential services by providing a building that can accommodate increased usage and offer more effective and efficient programs and offering safety to area residents exposed to storm events.

Jobs Created:

- Construction jobs: 24
- New Jobs Created by library: 1

Additional Information: This project will promote

- energy conservation through the use of energy conserving materials in the construction of the facility.
- smart growth by providing a conveniently located facility.
- green building technologies through facility design

- reduced pollution emissions by providing a centrally located facility.

Responsible Organization: The Village of Turtle Lake. Contact information:

Laurie Tarman, Village President
 Village of Turtle Lake
 114 Martin Ave. E.
 Turtle Lake, WI 54889
 Phone: 715/986-2241

Activity Name: **Library- Village of Webster**

Narrative: This project meets the requirements of Title X11 of Division A and Section 1602 of ARRA and maximize job creation and economic benefit by

- Preserving and creating jobs and promoting economic recovery through the construction of the facility.
- Assisting those most impacted by the recession by providing a facility that can offer a wider range of resources that can assist area residents in job searching or career development.
- Investing in transportation, environmental protection, or other infrastructure that will provide long-term economic benefits in terms of maintaining a service that is integral to the livelihood of a community.
- Minimizing or avoiding reductions in essential services by providing a facility that is more cost effective to operate with limited funds from the local municipal budget.

Jobs Created:

- Construction jobs: 13
- New Jobs Created by business: 1

Additional Information: This project will promote

- energy conservation through the construction of an energy efficient building.
- smart growth by maintaining the library in the Village.
- green building technologies through the design of the facility.
- reduced pollution emissions by preventing the need for residents to travel to another community having a bigger library with more resources.

Responsible Organization: The Village of Webster. Contact information:

Jeff Roberts, Mayor
 Village of Webster
 7505 Main St. W.
 Webster, WI 54893
 Phone: 715/866-4211

Activity Name: **Senior Center - Village of Westfield**

Narrative: This project meets the requirements of Title X11 of Division A and Section 1602 of ARRA and maximize job creation and economic benefit by

- Preserving and creating jobs and promoting economic recovery through the construction of the facility.
- Assisting those most impacted by the recession, particularly senior citizens on fixed incomes, by providing a place offering a variety of services under one roof.
- Investing in transportation, environmental protection, or other infrastructure that will provide long-term economic benefits by offering a variety of services under one roof making the provision of such services more cost effective.

- Minimizing or avoiding reductions in essential services that enable seniors to live meaningful and productive lives.

Jobs Created:

- Construction jobs: 22
- New Jobs Created by business: 1

Additional Information: This project will promote

- energy conservation through the use of energy efficient components in the construction of the facility.
- smart growth by building on a central site already served by utilities.
- green building technologies through the design of the facility.
- reduced pollution emissions by building in a central location within the community.

Responsible Organization: The Village of Westfield. Contact information:

Dean Alexander, Village President
124 East Third Street
Westfield, WI 53964
Phone: 605/296-2363

Activity Name: **Downtown Revitalization - City of Blair**

Narrative: This project meets the requirements of Title X11 of Division A and Section 1602 of ARRA and maximize job creation and economic benefit by

- Preserving and creating jobs and promoting economic recovery by enhancing the business district making it a more appealing place to shop.
- Assisting those most impacted by the recession, particularly the area businesses that need help in maintaining business, by making the area more attractive for shoppers.
- Investing in transportation, environmental protection, or other infrastructure that will provide long-term economic benefits by retaining the vitality of the downtown area which is the heart of any community. A strong downtown business district helps maintain a vibrant community.
- Minimizing or avoiding reductions in essential services by upgrading infrastructure that can accommodate increased traffic and usage and thereby prevent system failures.

Jobs Created:

- Construction jobs: 9

Additional Information: This project will promote

- energy conservation by strengthening the downtown area as a place to shop and reduce the need or desire to travel elsewhere for shopping.
- smart growth by taking full advantage of the already existing downtown shopping district.
- reduced pollution emissions by enhancing the downtown shopping experience and thereby reducing the need or desire for area residents to travel and shop elsewhere.

Responsible Organization: The City of Blair. Contact information:

Lori Ladsten, Clerk
City Hall
122 S. Urberg Avenue
Blair, WI 64616
Phone: 608/989-2517

Activity Name: City of Chippewa Falls - Downtown Improvements

Narrative: This project meets the requirements of Title X11 of Division A and Section 1602 of ARRA and maximize job creation and economic benefit by

- Preserving and creating jobs and promoting economic recovery by enhancing the appearance of the downtown area and thereby attracting more shoppers.
- Assisting those most impacted by the recession by making the downtown area attractive and appealing to attract additional shoppers to a business district already impacted by reduced consumer spending.
- Investing in transportation, environmental protection, or other infrastructure that will provide long-term economic benefits by investing in infrastructure improvements and eliminating slum and blighting influences that discourage additional investment in the downtown.
- Minimizing or avoiding reductions in essential services by helping finance costly redevelopment expenses.

Jobs Created:

- Construction jobs: 55

Additional Information: This project will promote

- energy conservation by promoting through improved appearance greater use of a local shopping district.
- smart growth by taking full advantage of the natural amenities of the south end of downtown and making them a part of the downtown shopping experience and thereby reducing the desire of retail oriented businesses to locate elsewhere.
- reduced pollution emissions by keeping shoppers in the city rather than travel to nearby communities.

Responsible Organization: The City of Chippewa Falls. Contact information:

Jayson Smith, Director of Planning
City Hall
30 West Central Street
Chippewa Falls, WI 54729
Phone: 715/726-2729

Activity Name: Rusk County - Jeld-Wen Windows

Narrative: This project meets the requirements of Title X11 of Division A and Section 1602 of ARRA and maximize job creation and economic benefit by

- Preserving and creating jobs and promoting economic recovery by enabling a business to develop more efficient receiving and shipping through the relocation of an adjacent highway.
- Assisting those most impacted by the recession by helping create more efficiencies to ensure profitability during difficult economic times.
- Providing investment needed to increase economic efficiency through the relocation of a roadway that interferes with shipping.
- Investing in transportation, environmental protection, or other infrastructure that will provide long-term economic benefits and allow for business to expand as product demand increases.
- Fostering energy independence by enabling a business that manufactures energy saving windows to improve its manufacturing process that will allow for its product to be more competitive in the market.

Jobs Created/Retained:

- Construction jobs: 27
- Jobs retained: 400

Additional Information: This project will promote

- energy conservation by enabling a energy efficient window manufacturer to compete more effectively and get more product in the market.
- smart growth by accommodating business expansion at an existing site.
- reduced pollution emissions by enabling the production of additional energy saving windows.

Responsible Organization: Rusk County. Contact information:

Andy Albarado, Director
Rusk County Development Corporation
311 Miner Avenue Ste. N133
Ladysmith, WI 54848
715/532-2257

Activity Name: **City of Menomonie - Con Agra/Swiss Miss**

Narrative: This project meets the requirements of Title X11 of Division A and Section 1602 of ARRA and maximize job creation and economic benefit by

- Preserving and creating jobs and promoting economic recovery by providing waste treatment facilities necessary to accommodate increased production.
- Assisting those most impacted by the recession by providing employment opportunities for the unemployed.
- Providing investment needed to increase economic efficiency of a business that will ensure its survival at that location.
- Investing in transportation, environmental protection, or other infrastructure that will provide long-term economic benefits by being able to meet discharge needs of local businesses.

Jobs Created and Retained:

- Construction jobs: 5
- New Jobs Created by business: 30

Additional Information: This project will promote

- energy conservation through improved handling of wastewater.
- smart growth by meeting the infrastructure needs of a business at its already developed site.
- reduced pollution emissions through the more efficient handling of wastewater.

Responsible Organization: City of Menomonie. Contact information:

Lowell Prange, Administrator
City Hall
800 Wilson Ave
Menomonie, WI 54751
Phone: 715/232-2180

Activity Name: **Village of Plain - LEEDS Training Center**

Narrative: This project meets the requirements of Title X11 of Division A and Section 1602 of ARRA and maximize job creation and economic benefit by

- Preserving and creating jobs and promoting economic recovery through the training of craftsmen in more energy efficient practices.
- Assisting those most impacted by the recession by providing a facility that will training in state-of-the art construction of LEED designed buildings.
- Providing investment needed to increase economic efficiency by helping improve construction efficiencies and lowering energy costs of newly constructed facilities.
- Investing in transportation, environmental protection, or other infrastructure that will provide long-term economic benefits, particularly in the area of constructing more energy efficient buildings.
- Fostering energy independence through the training in the use of green build technologies.

Jobs Created:

- Construction jobs: 49
- New Jobs Created by business: 6

Additional Information: This project will promote

- energy conservation through the provision of a facility that will accommodate training in LEED construction techniques.
- smart growth through the placement of the facility accessible to interested organizations and businesses that are partners in the development.
- Green building technologies since this is one of the focuses of the facility.
- reduced pollution emissions through the promotion of green building technologies.

Responsible Organization: Village of Plain. Contact information:

Jason Straka, Project Engineer
Strand Associates, Inc.
910 Wingra Drive
Madison, WI 53715

Activity Name: **County of Waushara - Stoneridge LLC Business Assistance**

Narrative: This project meets the requirements of Title X11 of Division A and Section 1602 of ARRA and maximize job creation and economic benefit by:

- Preserving and creating jobs and promoting economic recovery through the creation of new jobs.
- Assisting those most impacted by the recession by making job opportunities available for low and moderate income persons.

Jobs Created and Retained:

- Jobs retained by company: 17
- Jobs created by company: 40

Additional Information: N/A

Responsible Organization: Waushara County Contact Information:

Waushara County
c/o Bill Wheeler, Executive Director
Tri-County Regional Economic Development Corporation
126 S. Main Street
PO Box 120
Neshkoro, WI 54960
Phone: 920/382-0963

C. PUBLIC COMMENT

The official public examination and comment period for the proposed CDBG-R Substantial Amendment was June 16-23, 2009. Notification of the comment period and an Amendment summary was published in the Wisconsin State Journal, the official State newspaper, on June 16th

During the comment period, copies of the draft Amendment were available on the Commerce website at <http://commerce.wilgov/CD/> or via mail.

Commerce provided the draft to several individuals and organizations. The ___ written comments that were received during the public comment period and State responses and any Substantial Amendment edits are summarized in Attachment B.

Attachment A
CDBG-R
Activity Data Spreadsheet

Jurisdiction/Grantee Name: State of Wisconsin		CDBG-R Formula Grant Amount: \$7,533,775				Date: 6/16/09	
Activity Name	Activity Description	Eligibility (Regulatory or HCDA Citation)	National Objective Citation	CDBG-R Project Budget (\$)	Additional Recovery Funds (\$)	Other Leveraged Funding (\$)	Total Activity Budget
Dental Clinic & Free Clinic - City of Dodgeville, Iowa Co.	Funds will be used to construct a non-profit dental and health clinic to serve the uninsured and individuals enrolled in Medicaid, Badger Care, and other low income clients.	03P	LMC	\$260,000	\$0	\$426,850	\$686,850
Library - Village of Necedah, Juneau Co.	Funds will be used to construct a library.	03E	LMA	\$610,000	\$0	\$700,000	\$1,310,000
Senior Citizen/Community Center - Village of Nekoosa, Wood Co.	Funds will be used to construct a senior/community center.	03E	LMC	\$510,000	\$0	\$900,000	\$1,410,000
Adult Development Center - Village of Milltown, Polk Co.	Funds will be used to construct a vocational building and greenhouses for Adult Development Center activities.	03B	LMC	\$260,000	\$0	\$375,000	\$635,000
Intergenerational Center - City of Plymouth, Sheboygan Co.	Funds will be used to construct a non-profit intergenerational center, which will house a senior center, food pantry, child day care and Head Start.	3	LMC	\$760,000	\$0	\$3,450,000	\$4,210,000
Fire Station Addition - City of Rhinelander, Oneida Co.	Funds will be used to construct a fire station addition to accommodate ambulance services.	03O	LMA	\$460,000	\$0	\$450,000	\$910,000
Library/Storm Center - Village of Turtle Lake, Barron Co.	Funds will be used to construct a library and storm shelter.	03E	LMA	\$610,000	\$0	\$700,000	\$1,310,000
Library - Village of Webster, Burnett Co.	Funds will be used to construct a library.	03E	LMA	\$360,000	\$0	\$350,000	\$710,000
Senior Center - Village of Westfield, Marquette Co.	Funds will be used to construct a senior center.	03A	LMC	\$560,000	\$0	\$650,000	\$1,210,000
Downtown Revitalization - City of Blair, Trempealeau Co.	Funds will be used for downtown streetscape including sidewalks, streetlights, surface parking.	03L	SBA	\$260,000	\$0	\$250,000	\$510,000
Downtown Improvements - City of Chippewa Falls, Chippewa Co.	Funds will be used for downtown waterfront redevelopment infrastructure improvements; acquisition and demolition.	1	SBA	\$660,000	\$0	\$2,350,000	\$3,010,000
Jeld-Wen Windows - Village of Hawkins, Rusk Co.	Funds will be used to provide business park infrastructure for a manufacturing facility in support of retaining 400 jobs.	03K	LMJFI	\$360,000	\$0	\$1,150,000	\$1,510,000
Con Agra/Swiss Miss - City of Menomonie, Dunn Co.	Funds will be used for wastewater treatment upgrades for a food processing company in support of 30 new jobs.	17D	LMJFI	\$205,000	\$0	\$65,000	\$270,000
Leeds Training Center - City of Plain, Sauk Co.	Funds will be used to construct a LEEDS training center, focusing on green career skills training for at-risk youths from 5 surrounding school districts.	03D	LMC	\$1,010,000	\$0	\$1,700,000	\$2,710,000
Stoneridge LLC - City of Wautoma, Waushara Co.	Funds will be used to provide working capital to support Stoneridge, LLC's expansion of its wholesale business and the creation of 40 new jobs.	18A	LMJ	\$160,000	\$0	\$450,000	\$610,000
CDBG-R Administration	Administrative costs related to planning and managing the CDBG-R funds.	21A	Planning/Admin	\$488,775	\$0	\$0	\$488,775
Total				\$7,533,775		\$13,966,850	\$21,500,625

CDBG-R Proposed Projects

Community Facilities

Business Development & Economic Development Infrastructure

